

## From Pilots to Systems Change:

How County Child Care Pilots can Inform
Statewide Change

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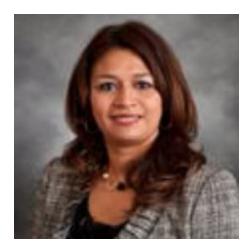
#### **Presentation Overview**



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## Why Pilots?

Millions of families searching for care



In FY 2015-16,
counties collectively
returned over \$200 M
in uncaptured contract
dollars

## Why is Underearning Occurring?

 One size fits all policies don't work across the state – e.g.: eligibility & reimbursement rates

 Lack of flexibility in getting contract dollars where most needed

 TK implementation & ripple effects on programs serving younger kids



#### **Intent of Pilots**

- Provide more stability for families
- Increase access to care
- Shift to more child-focused approach
- Increased local accountability

These changes under the pilots have been BIG, but tend to alig with federal CCDBG re-authorization

#### What are the Pilots?

County pilots address underearning by allowing county flexibility in four key areas:

- 1. Family Eligibility
- 2. Family fees
- 3. Reimbursement Rates
- 4. Other ways to maximize child care contracts

Changes allow counties to capture more child care \$ to serve more families

### **Pilot Expansion**

- San Mateo (2003) &
   San Francisco (2005)
   first piloted
- Alameda (2015)
- Santa Clara (2016)
- 9 additional counties (2017)



Nearly 1/3 of all kids in CA live in a pilot county

### **Other Important Aspects**

- Cannot infringe on other counties' funding
- Voluntary, opt-in process for county contractors
- Increased coordination, collaboration locally
- New coordination with Stage 1 CalWORKs
- Evolving and testing new policies
- Equity concerns for other 2/3 of the state

## **San Francisco Pilot**

## Why a Pilot in SF?

#### **Providers:**

- Title 5 contractors were shutting down
- Contractors were not full
- Workforce retention issues

#### **Families:**

Parents were refusing raises





SF returning 2% of funding

#### **Initial SF Pilot**

#### "Right-sized" state policies that didn't work in SF:

- Contracts through higher reimbursement rates
- Increased family income-eligibility





- Higher Standard
   Reimbursement Rates
- 85% State Median Income eligibility

#### Increased communication among local contractors:

 Kept allocated funding in SF and with contractors where needed



 Invented Voluntary Transfer of Funds

#### Pilots 2.0

Alameda tests new polices under their pilot:

- 2-year eligibility
- Families seeking Employment have
   12 months of eligibility
- CSPP enrollment at 2 years 9 months
- "Limited English" adjustment factor for all school age children in CCTR



Amazing success in Alameda! San Mateo and San Francisco follow suit

#### **SF Pilot Outcomes**

- **Established the Voluntary Temporary Transfer:** now statewide and overseen by CDE
- Increased Access: 16,485 children who would not have been eligible (2010-17)
- Continuation of Centralized Eligibility List (CEL): can serve highest need, lowest income families through the CEL
- **Strong Local Coordination:** creates an incentive for contractors to work cohesively to maximize contracts
- Contractor Training: contractors participating in pilot are returning fewer \$ in comparison to baseline
- Increased Reimbursement Rates: 6.5% increase for CCTR; 7.2% for CSPP – allowed contractors to stay in business
- Returned Fewer Funds to State

#### What's Ahead

- Local: Collaborate and align with the four current pilot counties
- New Wave of Pilots: Partner with new pilot county to provide TA and support
- Statewide System: Advocate for continued expansion of pilot policies that are working to offer benefits statewide

## Fresno County Pilot (2017)

## Why a Pilot in Fresno?

#### **Families**

- Subsidies not meeting the reality of working families
- Families need more flexibility
- Families not taking raises for overtime hours

#### **Providers**

- Under-enrollment = under-earning
- Contractors no longer in operation





Fresno returned over \$12 M (15.7%) of funding in FY 15-16

## **Fresno Pilot Implementation Planning**

- Holding one-on-one meeting with contractors
- Holding contractor workgroup meetings

#### **Crafting Fresno's pilot plan:**

- 24 month eligibility
- 2.9 year-old enrollment in CSPP
- 85% SMI
- 12-monoths seeking employment as need
- 32.5 hours per week for seeking employments

Planning for implementation July 1, 2018

## **Statewide Systems Change**

### **Learning from the Pilots**

- Pilot are becoming more popular
- Underearning is significant
- Too many income-eligible families are not receiving care
- Growing desire for county child care leaders to address the barriers in ECE

However, many of these issues are felt in all counties

## **Learning from the Pilots**

CDE is sponsoring **AB 2626 (Mullin)** which will bring elements of the pilots statewide:

- 2.9 year olds in CSPP and eliminate
   50% 4 year olds requirement
- Increase income eligibility (80% SMI)
- 12 month eligibility for job seeking or facing homelessness
- 32.5 hours weekly of service hours for families seeking employment or housing

Increased voluntary transfer of funds



### **Learning from the Pilots**

# Other important elements of AB 2626:

- Paid professional development days
- Families approved for low income housing as eligibility criteria for child care



#### What's Next

- Work with 9 new pilot counties on program implementation and oversee all 13 pilot counties
- Advocate for passage of AB 2626
- Collaborate on additional statewide reforms that will increase access to quality early care and education

